

SERC DOCTORAL STUDENT FORUM 2024 | NOVEMBER 13, 2024

Examination of Community Responses to Hurricane Evacuation Orders Using High-Fidelity Mobility Data

Harsh Anand



SCHOOL of ENGINEERING & APPLIED SCIENCE



CASS RESEARCH LAB

Existing Research and Gaps

Research Objectives

Research Tasks

Conclusion and Future Work



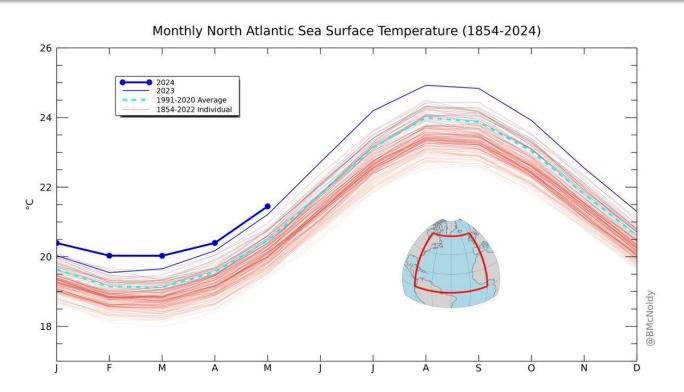


Image sources: https://twitter.com/BMcNoldy/status/1809205990837178580

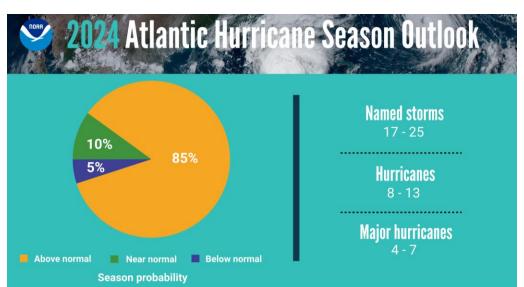


Search NOAA sites

Home / News & Feature

NOAA predicts above-normal 2024 Atlantic hurricane season

La Nina and warmer-than-average ocean temperatures are major drivers of tropical activity



Category 5 Hurricane Beryl makes explosive start to 2024 Atlantic season

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ABC News - Breaking News, Latest News and Videos https://abcnews.go.com > live-updates > hurricane-helene

Hurricane Helene updates: Death toll surpasses 230 as ...

More than 230 people have been killed from Hurricane Helene, which unleashed devastation across Florida, Georgia, South Carolina, North Carolina, ...

Vitar

SA Today

https://www.usatoday.com > news > weather > 2024/10/15

Hurricane death toll tops 300 lives, with month left in season

Oct 15, 2024 — By mid-October, **more than 300 deaths** have been directly caused by hurricanes during the Atlantic hurricane season, which ends on Nov. 30.

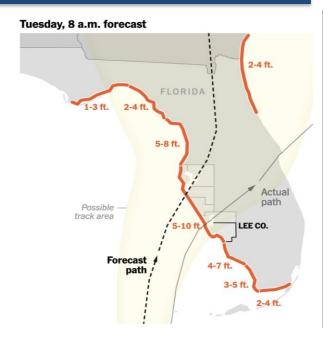
Image sources: NOAA, Weather Channel



Started forming on 23rd September 2022



Trajectory on 26th September 2022



Trajectory on 27th September 2022

Image sources: NYTimes, NOAA

At least 100 dead from Hurricane Ian as Florida's top emergency official defends Lee County over delayed evacuations

Oct. 3, 2022, 12:10 PM EDT / Updated Oct. 3, 2022, 7:25 PM EDT

Weather Updates >

NATION

45 people died in Lee County, where lan made landfall. Did officials do enough?

Jane Musgrave Fort Myers News-Press
Published 11:26 a.m. ET Oct. 4, 2022 | Updated 3:33 p.m. ET Oct. 4, 2022

Facing a Dire Storm Forecast in Florida, Officials Delayed Evacuation

The New Hork Times

WEATHER

Florida officials face questions over the late evacuation order in Lee County

October 3, 2022 · 5:00 AM ET

Florida governor defends the timing of Lee County officials' evacuation ahead of Hurricane Ian

By Andy Rose, Paradise Afshar and Steve Contorno, CNN Updated 2:30 PM EDT. Sun October 2, 2022

Sources: NYTimes, CNN, NPR, Nation, NBC

Would the outcome have been different if the evacuation orders had been sent earlier?

How is evacuation behavior motivated by evacuation orders?

What are the influencing factors behind effective evacuations?

Understanding socio-economic disparities for equitable evacuations.

Existing Research and Gaps

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Evolution of Hurricane Evacuation Decision-Making Research

Historic Attempts of Evacuation Understanding

Post-event surveys and interviews [Baker, 1991, Thompson et al., 2017]

Social vulnerabilities (such as income, ethnicity, gender, and race) [Peacock et al., 2012, Murray-Tuite and Wolshon, 2013], Consequences (such as warning and risk perception) [Dash and Gladwin, 2007, Riad et al., 1999], Social influences [Sadri et al., 2017, Ersing et al., 2020], Evacuation

Stated preference surveys and interviews

orders [Fischer et al., 1995, Meyer et al., 2018]

[Whitehead, 2005, Thompson et al., 2017, Collins 2018]

Limited generalizability and hypothetical biases

[Hong et al., 2020, Younes et al., 201]

Contemporary Research

• Geo-tagged social media [Kumar and Ukkusuri, 2018, Roy and Hasan, 2021, Martín et al., 2017, Martín et al., 2020]

Eliminated population bias, suffers from population representativeness

[Martín et al., 2017]

- High-fidelity mobility data [Wang et al., 2020]
- ➤ Population displacement [Wang and Taylor, 2014, Wang and Taylor, 2016]
- ➤ Evacuation patterns and planning improvement [Yabe et al., 2019a, Yin et al., 2020, Chang and Liao, 2015]

Ability to capture higher spatio-temporal granularity.

Key Gaps



The role of evacuation orders and the causal interplay between evacuation orders and decisions remained understudied.



Existing studies often **cover broad areas**, missing targeted, evidence-based insights —a limited **exploration of high-fidelity mobility data**.



Event-based studies with **inconsistent study designs** limit the ability to derive broader, generalizable conclusions.

Literature Review

Research Objectives

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Research Objectives

01

Developing a Hurricane Evacuation Order Data Repository 02

Evaluating the Effectiveness of Hurricane Evacuation Orders

03

Analyzing
Evacuation
Behavior in
Communities
During
Hurricanes

04

Cross-Hurricane Generalization of Racial and Income Disparities in Evacuation Behavior

Literature Review

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Task 1: Evacuation Order Database

Task 2: Evacuation Order Effectiveness

Task 3: Communities Evacuation Behavior

Task 4: Cross-Hurricane Disparity

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Research Objective

Comprehensive Evacuation Order Database Creation

Collate evacuation orders issued by government officials during hurricane events.



Order Type

Can be categorized as either mandatory or voluntary, or the state of emergency.



Announcement Time

Represents the moment when authorities first announce the evacuation order.



Effective Time

Indicates when the evacuation order is officially activated and in effect.



Spatial Element

Defines the specific highrisk areas targeted for evacuation

Challenges



Evacuation laws and policies



Evacuation orders communication style



Platforms for spreading evacuation orders



Evacuation order archival

Methodology





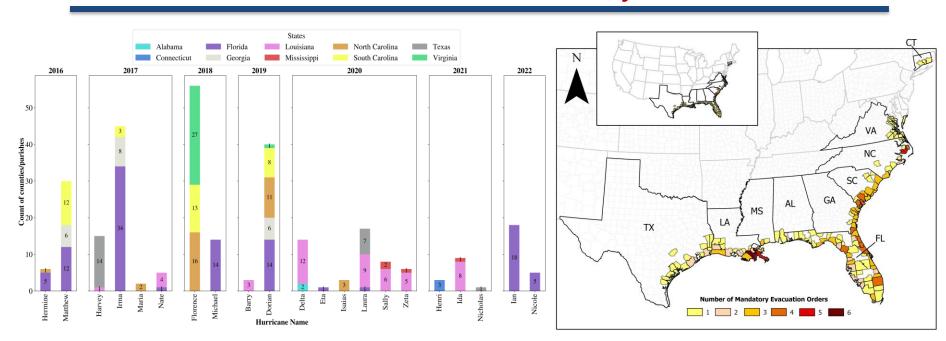




Hurricane Evacuation Order Database Dashboard

Final Deliverables

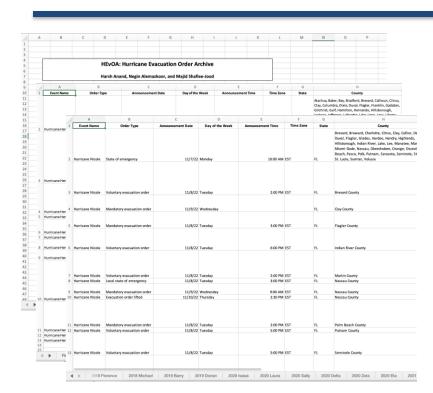
HEvOD Data Summary



Number of counties that issued mandatory evacuation orders

Total number of mandatory evacuation orders issued by each county

HEvOD Dataset and Dashboard



HEvOD Dataset



HEvOD Dashboard for visualization and data downloading

HEvOD Publication and Media

scientific data

nature > scientific data > data descriptors > article

Explore content v About the journal v Publish with us v

Data Descriptor | Open access | Published: 05 March 2024

HEvOD: A database of hurricane evacuation orders in the United States

Harsh Anand, Negin Alemazkoor & Majid Shafiee-Jood ™

Scientific Data 11, Article number: 270 (2024) | Cite this article

1228 Accesses | 17 Altmetric | Metrics

Abstract

Assessing and improving the effectiveness of evacuation orders is critical to improving hurricane emergency response, particularly as the frequency of hurricanes increases in the United States. However, our understanding of causal relationships between evacuation orders and evacuation decision-making is still limited, in large part due to the lack of standardized, high-temporal-resolution data on historical evacuation orders. To overcome this gap, we developed the Hurricane Evacuation Order Database (HEVOD) – a comprehensive database of hurricane evacuation orders issued in the United States between 2014 and 2022. The database features evacuation orders that were systematically retrieved and compiled from a wide range of resources and includes information on order type, announcement time, effective time, and evacuation area. The rich collection of attributes and the resolution of the data in the database will allow researchers to systematically investigate the impact of evacuation orders, as a vital public policy instrument, and can serve as an important resource to identify gaps in current policies, leading to more effective policy design in response to hurricanes.

Nature Scientific Data



UVA hopes to improve hurricane evacuation orders



First-ever hurricane evacuation order database created by UVA

Media Announcement

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Evacuation Order Related Research

A statistically significant predictor of evacuation behavior in empirical and behavioral studies [Baker, 1991, Thompson et al., 2017, Bowser, 2015, Martin et al., 2020]

Substantial evidence suggests that households receiving evacuation orders are **more likely to evacuate** when a hurricane is approaching [Whitehead, 2020, Thompson et al., 2017, Bowser, 2015, Mazumder et al., 2018]

Potential reasons for non-compliance with evacuation orders [Dow and Cutter, 1998, Thiede et al., 2013, Reininger et al., 2013, Ling et al., 2021]

No **quantitative understanding** of the relationship between evacuation orders and evacuation behavior

Research Questions

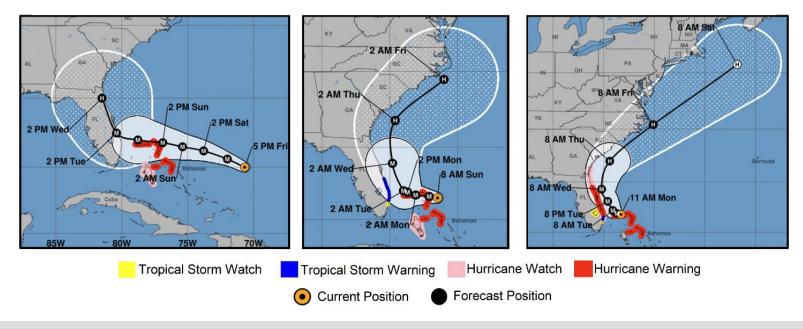
How effective are hurricane evacuation orders?

Whether evacuation decisions of communities depend on government-issued evacuation orders?

To what extent did evacuation orders influence evacuation behavior?

Hurricane Dorian

- Category 5 Atlantic Hurricane (24th Aug 7th Sept 2019)
- In Florida, 12 counties (~600k people) got evacuation orders



Data Sources: Mobility Data

- **spectus**: Location intelligence and measurement company
- Dates: August 1st to October 31st, 2019
- Includes 11,382 census block groups (CBGs) across Florida
- Data fields:
 - Local event date
 - CBG unit number
 - Evacuated devices (or evacuee)
 - Total devices



Data Sources: Evacuation Zones and Orders





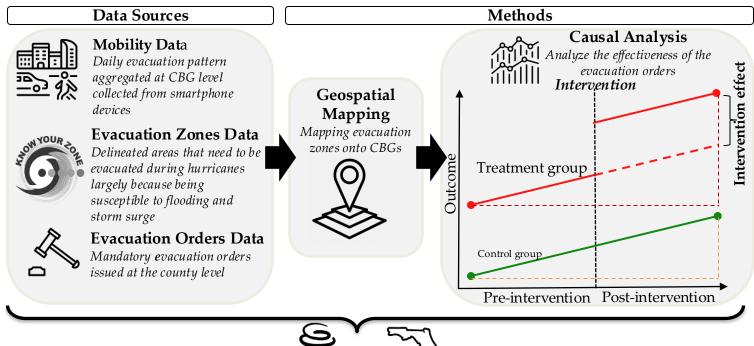
Determine which area in Florida was under an evacuation order

Evacuation Zone Shape Files

County	Issued Timestamp	Order Date	Regions	Underlying Zones	
Brevard	8/30/19 17:50	8/30/19	Barrier islands, low-lying and flood-prone areas	A, B, C	
Martin	8/30/19 20:05	8/30/19	Barrier islands and Zones A and B	A, B	
Palm beach	9/1/19 09:30	9/1/19	Zones A and B	A, B	
Indian River	9/1/19 11:25	9/1/19	Residents east of U.S. Highway 1	A, B	
St. Johns	9/1/19 13:45	9/1/19	Zones A and B	A, B	
Volusia	9/1/19 14:20	9/1/19	Residents on the beachside, in low-lying areas, and in RVs and mobile homes	A, BC	
St. Lucie	9/1/19 15:30	9/1/19	Mobile homes, low-lying areas and on the barrier island	A, B	
Nassau	9/1/19 17:00	9/1/19	Zones A, C and F	A, C, F	
Duval	9/1/19 17:10	9/1/19	Zones A and B and low-lying areas	A, B	
Flagler	9/1/19 22:40	9/1/19	Nursing homes, assisted living facilities, and group homes within zones A, B, and F, and flood-prone areas.	A, B, F	
Putnam	9/2/19 13:00	9/2/19	Evacuation zone A, persons in low-lying areas living on boats, recreational vehicles, and mobile homes.	A, B	
Clay	9/2/19 15:00	9/2/19	Zones A and B and low-lying areas, and vulnerable housing	A, B	

List of mandatory evacuation orders sent out in Florida counties during Hurricane Dorian. Compiled from HEvOD.

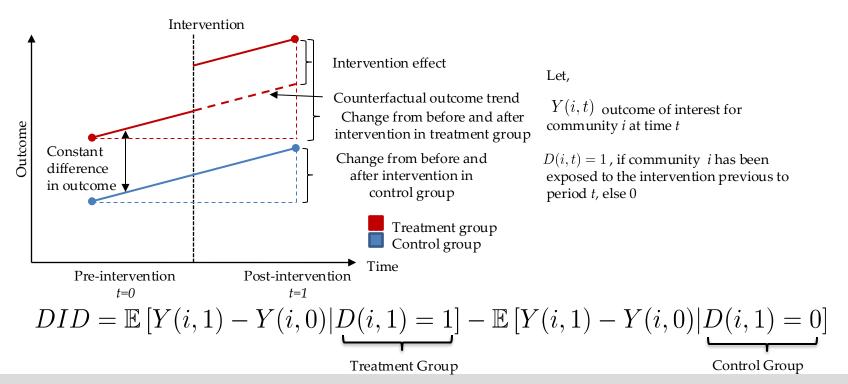
Methodology





Empirical Approach

Difference-in-Differences Approach



Empirical Approach (Cont.)

Two-Way Fixed Effect (TWFE)

$$Y_{it}=lpha_i+\mu_{ct}+\sum_{j=-T}^Teta_jD_{it}^j+arepsilon_{it}$$
 days since the order has been issued in the treated group (ATT – average treatment on treated)

The average effect of evacuation orders on outcome j

 Y_{it} : outcome of interest for CBG i in day t

 α_i : CBG fixed effect (varies across CBG but not over time within a CBG)

 μ_{ct} : county-by-day fixed effect (may vary day by day): number of days since the evacuation order has been issued in CBG i: is 1 if CBG i in day t, CBG is j days past the evacuation order date

 ε_{it} : error term

Staggered DID [Callaway et al., 2021]

$$ATT(g,t) = \mathbb{E}[Y_{i,t} - Y_{i,g-1}|G_i = g] - \mathbb{E}[Y_{i,t} - Y_{i,g-1}|G_i = C]$$

 $Y_{i,g-1} = G$: first period when group G_i received the evacuation order and became treated potential outcome in the period before group G_i is treated

C: includes CBG that were never treated

Event-study-type estimator for *l* days after evacuation order

$$ATT_l = \sum_g \omega_g ATT(g, g+l)$$

 ω_g : cohort-specific weight

CBG Identification



CBG Shape **Files**





Evacuation Zone Shape **Files**











CBG Number	County	A	В	ВС	C	D	DE	E	Mandatory Evacuation Zone %	
120090601011	Brevard	16.3	18.27	0	31.88	14.13	0	15.04	66.45	Treatment
120090601012	Brevard	5.84	26.62	0	25.06	9.01	0	7.89	57.52	Treatment
120090601013	Brevard	10.05	24.31	0	26.27	2.56	0	5.35	60.63	Treatment
120090601021	Brevard	0	0	0	0	0	0	4.09	0	Control
120090603002	Brevard	9.54	18.01	0	17.89	3.85	0	8.98	45.44	Contaminated

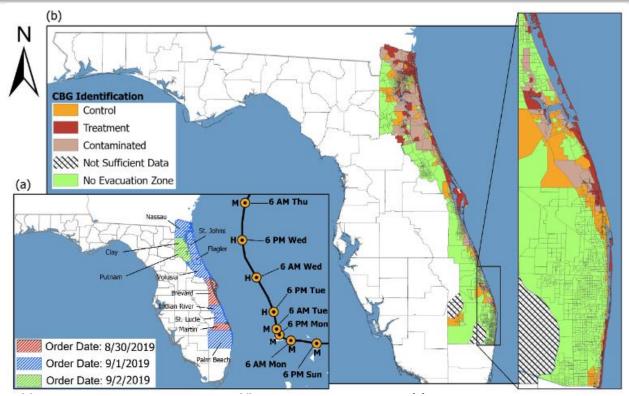
GIS Mapping

Mapping Matrix

	Total CBGs	Control CBGs		Contaminated CBGs		Treatment CBGs		CBGs with No Evacuation Zone		CBGs with Insufficient Mobility Data	
County											
		Count	%	Count	%	Count	%	Count	%	Count	%
Brevard County	317	45	14.2	50	15.8	94	29.7	127	40.1	1	0.3
Clay County	81	19	23.5	26	32.1	17	21.0	18	22.2	1	1.2
Duval County	489	111	22.7	125	25.6	82	16.8	171	35.0	0	0.0
Flagler County	51	8	15.7	7	13.7	18	35.3	18	35.3	0	0.0
Indian River County	92	12	13.0	4	4.3	30	32.6	46	50.0	0	0.0
Martin County	93	25	26.9	37	39.8	8	8.6	22	23.7	1	1.1
Nassau County	39	2	5.1	10	25.6	23	59.0	4	10.3	0	0.0
Palm Beach County	885	115	13.0	25	2.8	60	6.8	683	77.2	2	0.2
Putnam County	61	3	4.9	19	31.1	7	11.5	31	50.8	1	1.6
St. Johns County	81	3	3.7	29	35.8	46	56.8	2	2.5	1	1.2
St. Lucie County	140	0	0.0	17	12.1	21	15.0	102	72.9	0	0.0
Volusia County	288	13	4.5	27	9.4	127	44.1	121	42.0	0	0.0
Total	2617	356	13.6	376	14.4	533	20.4	1345	51.4	7	0.3

CBG Identification Count

CBG Identification (Cont.)



CBGs highlighted by (a) Order date, and (b) CBG identification.

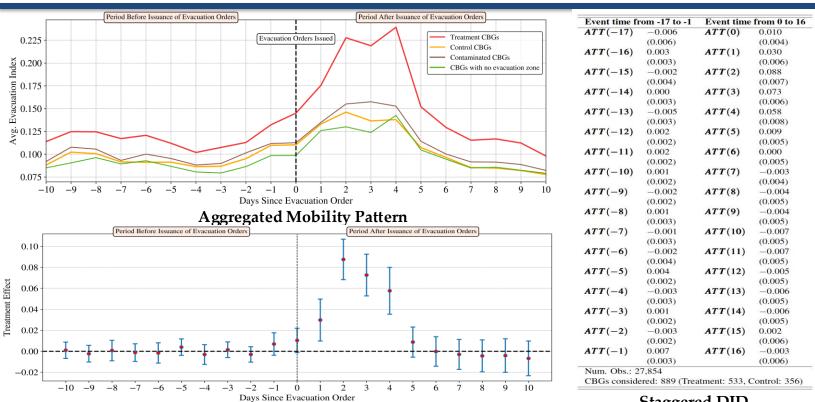
Causal Effect Analysis Results Overview

- Main Analysis:
 - Staggered DID considers Treatment and Control
 - Aggregated across CBGs
 - Based on order dates
- Evidence: Staggered DID considers Control and No Zone
 - Aggregated across CBGs
 - Based on order dates
- Robustness Analysis:
 - TWFE: Aggregated across CBGs and Based on order dates
 - Staggered DID with modified control (includes Contaminated CBGs)

Causal Effect Analysis Results Overview

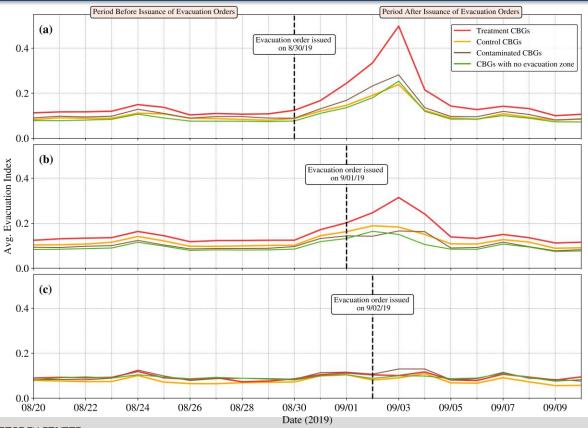
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Aggregated across CBGs

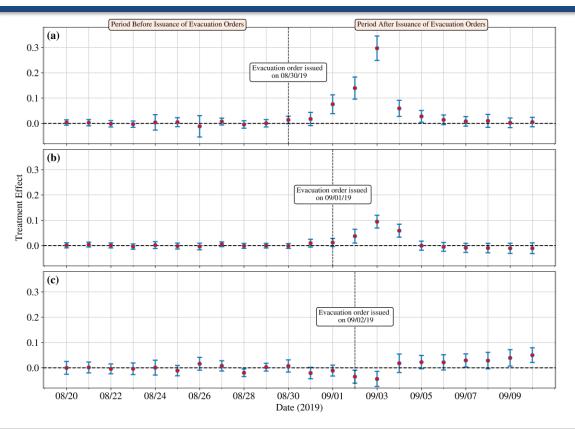


Staggered DID Regression Coefficients

Mobility Pattern for Three Order Dates CBGs



Staggered DID Result for Three Order Dates CBGs



Conclusions

- Evacuation orders have a statistically significant effect on increasing evacuation rates, with an overall treatment effect of about 8% points
- Significant variations across groups of counties that received orders on different days
- Shadow evacuation during Hurricane Dorian in Florida was not significant

Publication (Under Review)

Harsh Anand, Mani Rouhi Rad, Negin Alemazkoor, and Majid Shafiee-Jood. "Unveiling the Truth: How Effective are Hurricane Evacuation Orders? Insights from Hurricane Dorian in Florida." Currently UNDER REVIEW at *Bulletin of the American Meteorological Society*.



Harsh Anand



Dr. Mani Rouhi Rad



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Dr. Majid Shafiee-Jood

Introduction and Motivation

Literature Review

Research Objectives

Research Tasks

Task 1: Evacuation Order Database

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Research Question



Examine how socio-economic and demographic factors affect the evacuation decisions of communities in response to evacuation orders

Methodology

Data Sources



Mobility Data

Location-based evacuation data per CBG for each day



Evacuation Zones Data

Official split of areas vulnerable to storm surge used by local/state emergency managers to direct order



Evacuation Orders Data

The historic evacuation orders issued by the government officials



Socio-demographic Data

5-year estimate of American Community Survey about gender, age, income, and ethnicity characteristics of the US

Causal Inference



Causal Analysis

Analyze the effectiveness of the evacuation orders



Statistical Significance

The average percentage of evacuation caused due to evacuation orders

Feature Extraction



ML-based Feature Analysis

Analyze the socio-demographic factors contributing to compliance with evacuation orders



Community Pattern Factors

The key factors contributing to the variations in evacuation rates across different community population





Hurricane Dorian Flo

Causal Effect Analysis

Difference-in-Differences Approach

Linear parametric model:

```
Y(i,t) = \mu + \tau D(i,1) + \gamma t + \alpha D(i,t) + \epsilon(i,t) Y(i,t) \text{ is the output of community } i \text{ at time } t \mu \text{ is the constant factor} \tau \text{ group-specific time-invariant effect} \gamma \text{ time effect} \alpha \text{ is intervention effect} \epsilon(i,t) \text{ are unobservable characteristics of the individual}
```

Least squares estimator of α can be estimated as:

$$\alpha = \{ \mathbb{E} [Y(i,1)|D(i,1) = 1] - \mathbb{E} [Y(i,1)|D(i,1) = 0] \}$$
$$- \{ \mathbb{E} [Y(i,0)|D(i,1) = 1] - \mathbb{E} [Y(i,0)|D(i,1) = 0] \}$$

Causal Effect Regression Result

Regression Analysis

	coef	std err	t-value	P> t-value
(Intercept)	0.069	0.002	33.446	0.000
D(i,1)	0.047	0.004	11.469	0.000
$oldsymbol{t}$	0.019	0.003	6.460	0.000
D(i,t)	0.082	0.006	14.184	0.000

Regression Result

Socio-economic and Demographic Feature Association

CBGs Behavior Split

CBG evacuation behavior

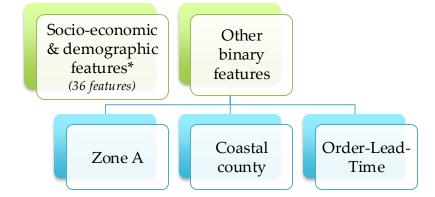
Highly compliant (>9.3%)

Minimally compliant (<9.3%)

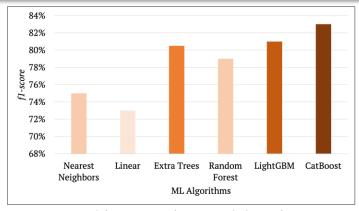
County	Highly-compliant	Mildly-compliant
Brevard	84	8
Clay	0	17
Duval	12	67
Flagler	10	8
Indian River	22	5
Martin	8	0
Nassau	15	8
Putnam	0	7
Palm Beach	17	33
St. Johns	34	12
St. Lucie	13	7
Volusia	45	77
Total	260	249

^{*} Does not include CBGs with insufficient data.

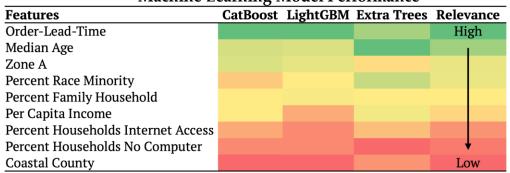
Features Considered During Modeling



Socio-economic and Demographic Feature Modeling

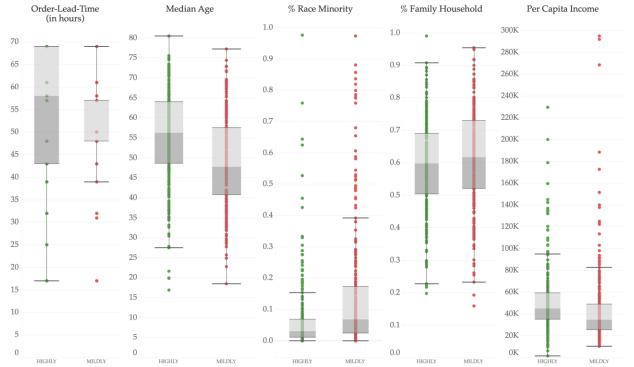


Machine Learning Model Performance



Relevant Features

Significant Socio-economic and Demographics Factors



Boxplot of significant socio-economic and demographic factors for CBGs with highly- and mildly-compliant evacuation.

Conclusions

- Early evacuation orders in relation to the Order-Lead-Time of the hurricane relate to higher evacuation after the order.
- CBGs with younger median age and higher racial minority populations should be looked at closely
- CBGs with Zone A experience higher evacuation than CBGs without Zone A

Publication

Conferences > 2023 57th Annual Conference o...



Perspicuity of Evacuation Behavior in Communities during Hurricanes using Largescale Mobility Patterns and Communal Characteristics

Publisher: IEEE

Cite This

♪ PDF

Harsh Anand; Majid Shafiee-Jood; Negin Alemazkoor



Harsh Anand



Dr. Majid Shafiee-Jood



Dr. Negin Alemazkoor

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Existing Income and Race Disparity Literature

Relationship with Evacuation Decision

Survey and Interviews, and Social Media Data Income: Positive, Negative, and No Correlation Race: Significant and Insignificant Predictors Variations in Disparity Findings Income: Positive, and Negative (1) Race: Significant Consistent Disparity Findings

Findings are limited in terms of comparability and generalizability

Examines Single Case

Employs Distinct Study Design

Selection of Study Areas

Research Questions



If a consistent study design is applied, would we be able to reach a **general conclusion** on how race and income impact evacuation behavior?



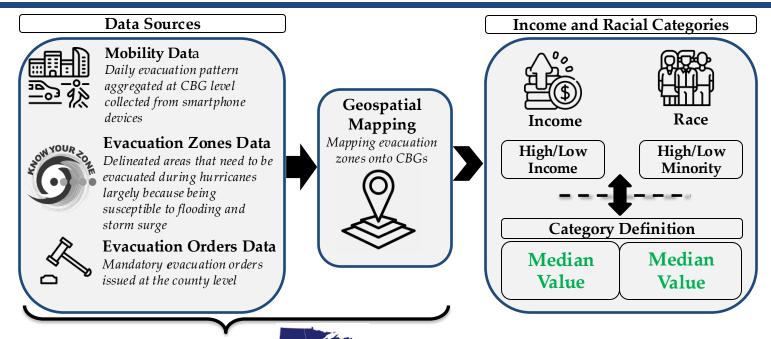
To what extent do different **study designs** cause these variations?

Hurricanes Consideration

Hurricane	State	Start Date	End Date
Florence	North Carolina	August 31, 2018	September 17, 2018
Florence	South Carolina	August 31, 2018	September 17, 2018
Florence	Virginia	August 31, 2018	September 17, 2018
Dorian	Florida	August 24, 2019	September 10, 2019
Dorian	North Carolina	August 24, 2019	September 10, 2019
Dorian	South Carolina	August 24, 2019	September 10, 2019
Laura	Louisiana	August 20, 2020	August 29, 2020
Laura	Texas	August 20, 2020	August 29, 2020
Sally	Louisiana	September 11, 2020	September 14, 2020
Delta	Louisiana	October 4, 2020	October 10, 2020
Ida	Louisiana	August 26, 2021	September 5, 2021
Ida	Mississippi	August 26, 2021	September 5, 2021
Ian	Florida	September 23, 2022	September 30, 2022

- Comparison across 7 hurricanes
- 12 hurricane cases across 6 states

Methodology





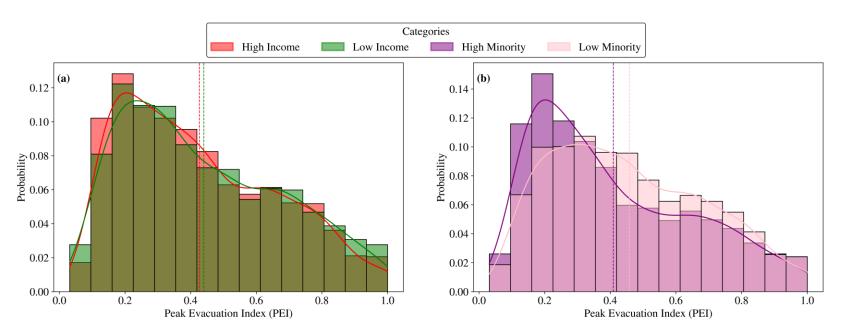






Across Multiple Hurricanes

Income and Race Disparity Across All Hurricanes



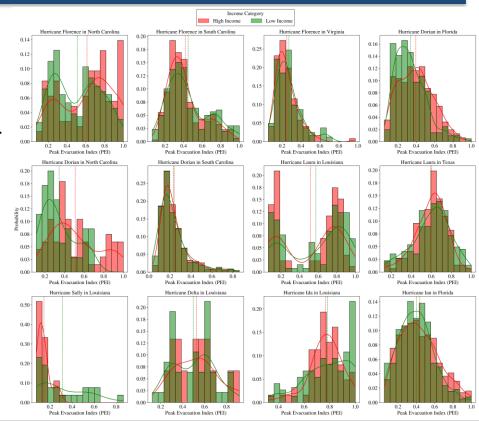
No significant statistical difference

No significant statistical difference

A Closer Look at Income Disparity

Variety of Patterns Across Hurricanes

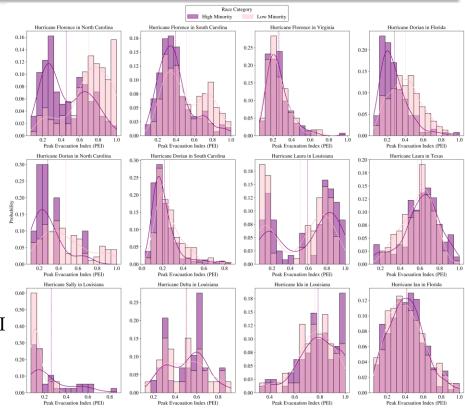
- Seven cases reveal no significant statistical differences in evacuation rates.
- In five cases, significant differences emerge
 - In **four** instances, High-Income groups had higher average PEIs
 - In one case, Low-Income CBGs had significantly higher average PEI



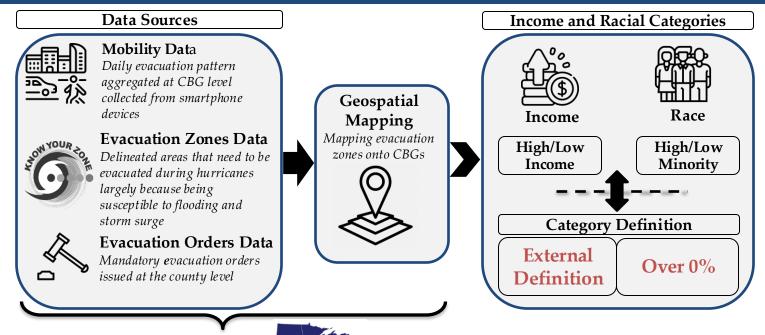
A Closer Look at Race Disparity

Variety of Patterns Across Hurricanes

- Six cases reveal no significant statistical differences in evacuation rates.
- In six cases, significant differences emerge
 - In **five** instances, Low-Minority groups had higher average PEIs
 - In one case, High-Minority CBGs had significantly higher average PEI



Methodology









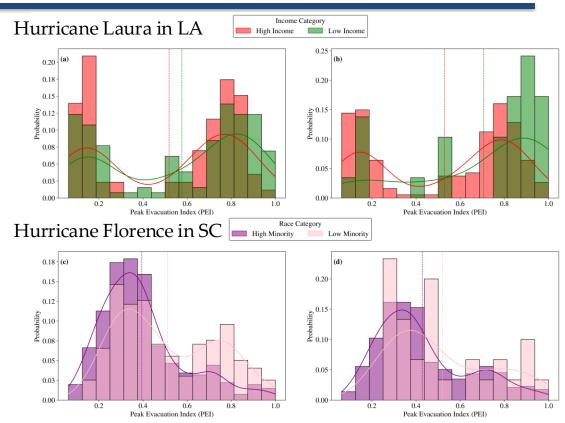


Across Multiple Hurricanes

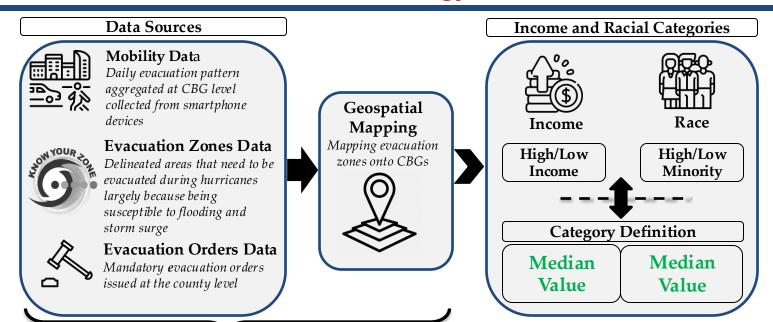
Impact of Study Design: Change in Definition

Significant Shift Seen Across

- Income: Non-significant disparities shifted to being significant
- Race: Shift from significant to non-significant disparities



Methodology









Across Multiple Acro

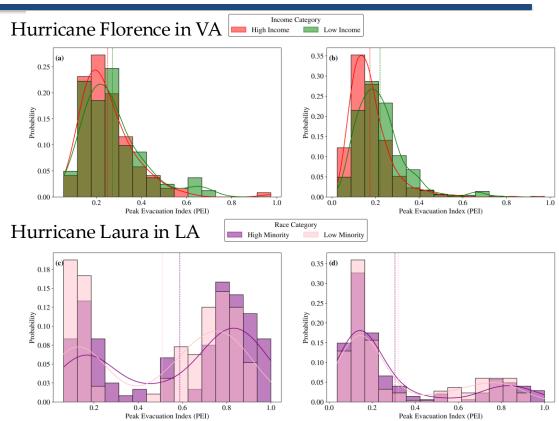


Include all CBGs in the counties affected by evacuation orders.

Impact of Study Design: Change in Boundary of Focus Area

Significant Shift Seen Across

- Income: Non-significant disparities shifted to being significant
- Race: Shift from significant to non-significant disparities



Conclusions

- Systematically evaluated income and racial disparities in communities affected by multiple hurricanes
- Disparities in evacuation among different socioeconomic groups vary case by case
- Study design significantly impacts the observed trends within a single case

Publication (Accepted)

Harsh Anand, Samarth Swarup, Majid Shafiee-Jood, and Negin Alemazkoor. "Understanding of income and race disparities in hurricane evacuation is contingent upon study case and design." Manuscript ACCEPTED at *Nature Scientific Report*.



Harsh Anand



Dr. Samarth Swarup



Dr. Majid Shafiee-Jood



Dr. Negin Alemazkoor

Introduction and Motivation

Literature Review

Research Objectives

Research Tasks

Conclusion and Future Work



Contributions



A comprehensive, high-temporal-resolution repository of evacuation orders



Investigated the **causal relationship** between mandatory evacuation orders and observed community mobility patterns, using high-fidelity mobility data



Explores how **socioeconomic and demographic factors** affect the evacuation decisions of communities



Explore **disparity variations** by comparing evacuation patterns across multiple hurricanes

Broader Impact



Informing Policy & Advancing Research



Enhanced Understanding & Improved Strategies



Addressing Disparities to Create Inclusive Evacuation Frameworks

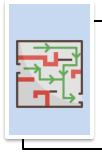
Future Plans



Advance HEvOD



Expand Evacuation Order Effectiveness Analysis



Evaluate Policies related to Evacuation Zones



Thank you!

Stay connected with SERC Online:







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